

Draft LAO executive compensation framework

Considering: O. Reg. 304/16: EXECUTIVE COMPENSATION FRAMEWORK under Broader Public Sector Executive Compensation Act, 2014, S.O. 2014, c. 13, Sched. 1

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1. Context

In September 2016, the Government of Ontario introduced Regulation 304/16: Executive Compensation Framework ("the Regulation"). The Regulation sets out how all employers designated under the *Broader Public Sector Executive Compensation Act, 2014* ("BPSECA") must establish and post executive compensation programs for executives.

The Regulation requires government agencies to have a written Executive Compensation Program ("the Program") that describes the compensation provided to executives. The Regulation also requires that agencies actively invite public feedback regarding their compensation frameworks.

2. Executive compensation philosophy

The purpose of Legal Aid Ontario (LAO)'s executive compensation philosophy is to serve as a guide for decision making as it relates to all elements of executive compensation. The philosophy will be reviewed regularly to ensure that it continues to be aligned with LAO's strategic objectives.

LAO's executive compensation program is designed to ensure LAO is able to attract, retain and motivate quality executives with a focus on personal and organizational performance. The goal of the executive compensation program is to provide compensation that is competitive, fair and equitable while encouraging high performance.

The following principles will be considered when setting executive compensation at LAO:

1. External market competitiveness

As a public sector agency that is governed by the *Public Service of Ontario Act* and is subject to government directives and policy, LAO is most closely aligned to positions within the Public Sector and Broader Public Sector. LAO mainly competes for executive talent within these sectors; therefore LAO has selected 31 organizations to comprise the comparator group. The Ontario Regulation establishes that a designated employer, such as LAO, shall not provide a designated executive salary and performance-related pay in excess of the 50th percentile of appropriate comparator organizations.

2. Performance-related pay

LAO's Compensation Program includes base pay and pay-at-risk incentives. Pay-at-risk incentives drive LAO's strategic direction by providing incentive to achieve organizational

short, medium, and longer-term goals.

3. Total rewards

LAO's executives do not participate in a defined benefit pension plan or have access to post-retirement benefits which is common for most other government agencies. A total rewards approach to compensation must be taken when setting compensation, as pension and post-retirement benefits have been a barrier to attracting key talent from the Public Sector and the Broader Public Sector.

4. Internal equity

Pay ranges for non-executive positions are considered when setting range values for executive roles.

5. Financial environment

The current and future financial position of LAO will be considered when changing executive compensation to ensure it is aligned with budgetary constraints.

3. Designated executive positions

There are currently eight (8) executive positions at Legal Aid Ontario. The list of positions and corresponding classification is outlined below.

| Position title | Classification |
|---|----------------|
| President & CEO | CEO |
| Vice President, North, Central & Eastern Regions | VP |
| Chief Administrative Officer & Vice President | VP |
| Vice President, Policy, Research & External Relations | VP |
| Vice President, Southwest Region | VP |
| Vice President, GTA Region | VP |
| Vice President & General Counsel | VP |
| Vice President, Strategic Planning & Compliance | VP |

4. External market analysis

The Ontario Regulation establishes that a designated employer, such as Legal Aid Ontario, shall not provide a designated executive salary and performance-related pay in excess of the 50th percentile of appropriate comparator organizations.

4.1 Comparator organizations

LAO's executive compensation is based on competitive market rates, determined by analyzing comparable positions at similar organizations. To develop this framework, LAO selected 31 comparator organizations, which are all from the Canadian public sector or broader public sector.

These comparable organizations were selected based on their leadership competencies and level of accountability required by their leadership teams to achieve organizational business objectives. These are also organizations in which LAO competes for talent.

| Name | Name |
|---|--|
| Alcohol and Gaming Commission of Ontario | Municipal Property Assessment Corporation |
| Art Gallery of Ontario | Niagara College Canada |
| Attorney General | Ontario Trillium Foundation |
| Centennial College | Ottawa Convention Centre |
| Children's Aid Society Toronto | Regional Municipality of Durham |
| Deposit Insurance Corporation of Ontario | Regional Municipality of Peel |
| George Brown College | Regional Municipality of York |
| Georgian College | Royal Ontario Museum |
| Humber College | Ryerson University |
| Legal Aid BC | Seneca College |
| Legal Aid Quebec | Toronto Financial Services Alliance |
| Liquor Control Board of Ontario | Toronto Waterfront Revitalization Corporation |
| March Of Dimes Canada | Treasury Board Secretariat |
| Metropolitan Toronto Convention Centre Corporation | |

The following table outlines the comparator organizations:

4.2 Position comparison

The following table identifies the LAO positions included in the analysis and the matches used.

| LAO position | Matching job title |
|----------------------|---|
| President and Chief | Chief Executive Officer |
| Executive Officer | President and CEO |
| | President |
| | Deputy Minister |
| | CEO and Registrar |
| | Chief Administrative Officer |
| | President and Vice Chancellor |
| | Member and President |
| Chief Administrative | Chief Administrative Officer |
| Officer | Chief Financial Officer |
| | SVP, Finance and Administration and CFO |
| | VP Finance and Administration |
| | VP Finance |
| | Vice President and Chief Financial Officer |
| | Assistant Deputy Attorney General |
| | Assistant Deputy Minister and CAO |
| | Assistant Vice President and CAO |
| | Chief Human Resources Officer |
| | CIO and VP Information Technology |
| | Deputy Director and Chief Advancement Officer |
| | SVP, Planning and Corporate Services and CFO |

| LAO position | Matching job title |
|--------------------------|--|
| Vice President and | Chief Counsel, Special Projects |
| General Counsel | Chief Legislative Counsel |
| | Deputy CEO and Chief Customer Officer |
| | Director / Senior Counsel |
| | EVP/EVP, General Counsel and Corporate Secretary |
| | Executive Vice President |
| | General Counsel |
| | General Counsel and Secretary To Board Of Governors |
| | Regional Solicitor |
| | VP Legal Services |
| | |
| Regional Vice Presidents | Chief Development Officer |
| | CFO and Vice President Corporate Services |
| | VP/Chief Strategy Officer |
| | Chief Learning Officer and Vice President, Academic |
| | Executive Lead, Infrastructure Operations |
| | Member and Vice President |
| | Senior Vice President, Retail Operations |
| | Vice President, Business Development |
| | Vice President, Business Development & Marketing |
| | Vice President University Advancement |
| | VP, Exhibit Development and Project Management |
| | Vice President, Operations |
| | |

| LAO position | Matching job title |
|--|---|
| Vice President, Policy, Research & External | Corporate Secretary and Chief Corporate Relations Officer |
| Relations | Assistant Deputy Attorney General, Policy and Innovation Division |
| | Executive Director, Corporate Communications |
| | Vice President, Municipal and Stakeholder Relations |
| | Executive Assistant and Director Government Relations |
| | Vice President, Policy And Stakeholder Relations |
| Vice President, Strategic Planning and Compliance | Director, Audit and Compliance |
| | Director, Strategic Policy and Planning |
| | Director, Financial Services and Planning |
| | Director, Finance & Economic Planning & Analysis |
| | Commissioner, Planning and Economic Development |
| | Director, Planning and Development |
| | Executive Director Strategies and Initiatives |
| | Associate Vice President Of Academic Planning |
| | Chief Internal Auditor / Assistant Deputy Minister |

4.3 Market reviews

LAO targets to complete a compensation review every three to five years to ensure competitiveness with the external market. In addition, LAO may make annual broad-based market adjustments to all ranges. The broad market adjustments are based on various compensation surveys and economic indicators. All non-executive and executive job classes are adjusted by the same percentage.

The more fulsome market review every three to five years is intended to capture any shift in individual job classes that might be required, and to review pay premiums and other market pressures that LAO may face from the external market. A peer group for the periodic review is always approved by LAO's Board of Directors.

5. Salary and performance-related pay cap calculation

LAO, under the guidance of Aon Hewitt, has calculated the maximum amounts of salary and performance related pay that may be paid to executives in comparable positions for each executive grade. The government directive requires that LAO's salary range maximum cannot be more than the 50% percentile (market median) base salary.

The table below illustrates that LAO's maximum total cash compensation (base salary plus performance pay) is less than the market median total cash compensation. Although LAO executives are currently paid below the 50th percentile, there are no plans to make changes to LAO's executive compensation framework at this time.

| LAO Executive Grade | Market Median Base Salary Maximum | Market Median Total Cash Compensation (Base Salary + Performance Pay)** | LAO Base Salary Range Maximum | LAO Max Total Cash Compensation (Base Salary + Performance Pay**) |
|---------------------------|---|--|-------------------------------------|--|
| CEO | \$306,844 | \$337,528 | \$295,000 | \$295,000 |
| VP* | \$208,995 | \$229,894 | \$207,000 | \$217,350 |

*Amounts displayed are the median values for all VP comparator rates

**For Total Cash Compensation assuming performance pay is 10% of base salary

6. Salary and performance-related pay structure

| LAO Executive Grade | Salary Range Minimum | Job Rate | Salary Range Maximum | Target Annual Incentive | Maximum Annual Incentive |
|---------------------------|----------------------------|-----------|----------------------------|-------------------------------|--------------------------------|
| CEO | \$240,000 | \$295,000 | \$295,000 | 5% | 10% |
| VP* | \$165,000 | \$207,000 | \$207,000 | 5% | 10% |

Performance pay: On an annual basis, LAO executives are eligible to receive up to 10% of their base salary in the form of a base salary increase and/or one-time bonus payment without exceeding the maximum total cash compensation.

7. Executive salary and performancerelated pay envelope

The following table outlines the LAO's total executive salaries for the most recent completed pay year (March 31, 2017) and the calculation of the maximum performance-related pay envelope.

| Executives | Actual Salary | Maximum Performance- related Pay | Total Salary and Maximum Performance- related Pay |
|--------------------------------------|---------------|--|--|
| President & CEO | \$265,000 | 10% | \$291,500 |
| Chief Administrate Officer and VP | \$195,621 | 10% | \$215,183 |

| Executives | Actual Salary | Maximum Performance- related Pay | Total Salary and Maximum Performance- related Pay |
|---|---------------|--|--|
| VP, Policy, Planning & External Relations | \$190,027 | 10% | \$209,030 |
| VP & General Counsel | \$195,621 | 10% | \$215,183 |
| VP, Strategic Planning & Compliance | \$165,000 | 10% | \$181,500 |
| VP, Southwest Region | \$190,212 | 10% | \$209,233 |
| VP, North, Central & Eastern Regions | \$190,065 | 10% | \$209,072 |
| VP, GTA Region | \$190,066 | 10% | \$209,073 |
| Total Salary and Maximum Pay Envelope | \$1,581,612 | 10% | \$1,739,774 |

7.1 Maximum rate for increase to performance-related pay envelope

LAO is proposing a 3.0% maximum rate of increase to the Salary and Performance-related Pay envelope. This is consistent with recent inflation rates, the 2017/18 Aon Hewitt Salary Increase Survey (data from 378 organizations) with overall projected increases to base salary for 2018 of 2.9%, recent Ontario wage adjustments/settlements and the Ontario budget guideline.

The percentage of LAO's operating budget used for executive compensation was not a factor used, as there is limited data available from comparable organizations.

At this time, there are currently no compression or inversion issues between LAO executives and non-executive managers that would require a higher rate of increase to the pay envelope. There are also no significant expansion or special projects planned.

8. Other compensation

The regulation states: "A designated employer shall not provide the following elements of compensation to a designated executive, subject to any entitlement to the element under the *Employment Standards Act, 2000.*" The table below provides confirmation statements of LAO compliance with this aspect of the Regulation.

| Framework Requirement (paragraph 2 (3)) | LAO compliance |
|--|---|
| Payments or other benefits provided in lieu of perquisites | No payments are provided in lieu of perquisites |
| Signing bonuses | LAO does not provide signing bonuses |
| Retention bonuses | LAO does not provide retention bonuses |
| Cash housing allowances | LAO does not provide cash housing allowances |
| Insured benefits that are not generally provided to non- executive managers | All LAO employees receive the same level of insured benefits |
| Termination payments, including payments in lieu of notice of termination, and severance payments that in total equal more than 24 times the average monthly salary of the designated executive | LAO has reviewed all executive contracts and confirm that severance is capped at 24 months |
| Termination or severance payments that are payable in the event of termination for cause | LAO does not provide payments for termination/severance in the event of termination for cause |
| Paid administrative leave, unless provided to the head of a college or university or another designated executive who is part of or will return to the faculty at a college or university | LAO does not provide paid administrative leave |
| Paid administrative leave that accrues at a rate in excess of 10.4 paid weeks per year | LAO does not provide paid administrative leave |
| Payments in lieu of administrative leave | LAO does not provide payments in lieu of administrative leave |



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